Federal Acquisition Regulation

Agency Announcements, Small Business Innovation Research topics, Small Business Technology Transfer Research topics, Program Research and Development Announcements, or any other Government-initiated solicitation or program. When the new and innovative ideas do not fall under topic areas publicized under those programs or techniques, the ideas may be submitted as unsolicited proposals.

15.603 General.

- (a) Unsolicited proposals allow unique and innovative ideas or approaches that have been developed outside the Government to be made available to Government agencies for use in accomplishment of their missions. Unsolicited proposals are offered with the intent that the Government will enter into a contract with the offeror for research and development or other efforts supporting the Government mission, and often represent a substantial investment of time and effort by the offeror.
- (b) Advertising material, commercial item offers, or contributions, as defined in 15.601, or routine correspondence on technical issues, are not unsolicited proposals.
- (c) A valid unsolicited proposal must—
 - (1) Be innovative and unique;
- (2) Be independently originated and developed by the offeror;
- (3) Be prepared without Government supervision, endorsement, direction, or direct Government involvement:
- (4) Include sufficient detail to permit a determination that Government support could be worthwhile and the proposed work could benefit the agency's research and development or other mission responsibilities; and
- (5) Not be an advance proposal for a known agency requirement that can be acquired by competitive methods.
- (d) Unsolicited proposals in response to a publicized general statement of agency needs are considered to be independently originated.
- (e) Agencies must evaluate unsolicited proposals for energy-savings performance contracts in accordance with the procedures in 10 CFR 436.33(b).

[62 FR 51230, Sept. 30, 1997, as amended at 66 FR 65352, Dec. 18, 2002]

15.604 Agency points of contact.

- (a) Preliminary contact with agency technical or other appropriate personnel before preparing a detailed unsolicited proposal or submitting proprietary information to the Government may save considerable time and effort for both parties (see 15.201). Agencies must make available to potential offerors of unsolicited proposals at least the following information:
- (1) Definition (see 2.101) and content (see 15.605) of an unsolicited proposal acceptable for formal evaluation.
- (2) Requirements concerning responsible prospective contractors (see subpart 9.1), and organizational conflicts of interest (see subpart 9.5).
- (3) Guidance on preferred methods for submitting ideas/concepts to the Government, such as any agency: upcoming solicitations; Broad Agency Announcements; Small Business Innovation Research programs; Small Business Technology Transfer Research programs; Program Research and Development Announcements; or grant programs.
- (4) Agency points of contact for information regarding advertising, contributions, and other types of transactions similar to unsolicited proposals.
- (5) Information sources on agency objectives and areas of potential interest.
- (6) Procedures for submission and evaluation of unsolicited proposals.
- (7) Instructions for identifying and marking proprietary information so that it is protected and restrictive legends conform to 15.609.
- (b) Only the cognizant contracting officer has the authority to bind the Government regarding unsolicited proposals.

[62 FR 51230, Sept. 30, 1997, as amended at 66 FR 2129, Jan. 10, 2001]

15.605 Content of unsolicited proposals.

Unsolicited proposals should contain the following information to permit consideration in an objective and timely manner:

- (a) Basic information including—
- (1) Offeror's name and address and type of organization; e.g., profit, non-profit, educational, small business;

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- (2) Names and telephone numbers of technical and business personnel to be contacted for evaluation or negotiation purposes:
- (3) Identification of proprietary data to be used only for evaluation purposes;
- (4) Names of other Federal, State, or local agencies or parties receiving the proposal or funding the proposed effort:
 - (5) Date of submission; and
- (6) Signature of a person authorized to represent and contractually obligate the offeror.
 - (b) Technical information including—
- (1) Concise title and abstract (approximately 200 words) of the proposed effort:
- (2) A reasonably complete discussion stating the objectives of the effort or activity, the method of approach and extent of effort to be employed, the nature and extent of the anticipated results, and the manner in which the work will help to support accomplishment of the agency's mission;
- (3) Names and biographical information on the offeror's key personnel who would be involved, including alternates: and
- (4) Type of support needed from the agency; e.g., facilities, equipment, materials, or personnel resources.
- (c) Supporting information including—
- (1) Proposed price or total estimated cost for the effort in sufficient detail for meaningful evaluation;
- (2) Period of time for which the proposal is valid (a 6-month minimum is suggested);
 - (3) Type of contract preferred;
 - (4) Proposed duration of effort:
- (5) Brief description of the organization, previous experience, relevant past performance, and facilities to be used;
- (6) Other statements, if applicable, about organizational conflicts of interest, security clearances, and environmental impacts; and
- (7) The names and telephone numbers of agency technical or other agency points of contact already contacted regarding the proposal.

15.606 Agency procedures.

(a) Agencies shall establish procedures for controlling the receipt, evaluation, and timely disposition of unso-

licited proposals consistent with the requirements of this subpart. The procedures shall include controls on the reproduction and disposition of proposal material, particularly data identified by the offeror as subject to duplication, use, or disclosure restrictions.

(b) Agencies shall establish agency points of contact (see 15.604) to coordinate the receipt and handling of unsolicited proposals.

15.606-1 Receipt and initial review.

- (a) Before initiating a comprehensive evaluation, the agency contact point shall determine if the proposal—
- (1) Is a valid unsolicited proposal, meeting the requirements of 15.603(c);
- (2) Is suitable for submission in response to an existing agency requirement (see 15.602);
 - (3) Is related to the agency mission;
- (4) Contains sufficient technical and cost information for evaluation;
- (5) Has been approved by a responsible official or other representative authorized to obligate the offeror contractually; and
- (6) Complies with the marking requirements of 15.609.
- (b) If the proposal meets these requirements, the contact point shall promptly acknowledge receipt and process the proposal.
- (c) If a proposal is rejected because the proposal does not meet the requirements of paragraph (a) of this subsection, the agency contact point shall promptly inform the offeror of the reasons for rejection in writing and of the proposed disposition of the unsolicited proposal.

15.606-2 Evaluation.

- (a) Comprehensive evaluations shall be coordinated by the agency contact point, who shall attach or imprint on each unsolicited proposal, circulated for evaluation, the legend required by 15.609(d). When performing a comprehensive evaluation of an unsolicited proposal, evaluators shall consider the following factors, in addition to any others appropriate for the particular proposal:
- (1) Unique, innovative and meritorious methods, approaches, or concepts demonstrated by the proposal;